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Minutes, April 23, 1954

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MINUTES OF THE MEETING
OF THE
BOARD OF TRUSTEES
OF
THE UNIVERSITY OF CONNECTICUT
held in Storrs, April 23, 1954

Present: Mr. Belden
Mr. Bishop
Mr. Brock
Mr. Christensen
Mr. Howe
Mr. Jorgensen
Mrs. Mackie
Mrs. Mahoney
Mr. Shippee
Mr. Suisman
Mr. Watson

1. The minutes of the regular meeting of March 17, 1954, having been mailed out, were approved and all of the actions taken at the meeting of March 17, 1954 were reaffirmed.

2. THE BOARD VOTED to accept the following resignations:

(1) Betty Jane Johnston, Assistant Professor, Home Management, effective September 16, 1954.

(2) Carmela M. Marzullo, Instructor, Animal Genetics, effective July 31, 1954.

3. THE BOARD VOTED to approve the following changes in title:

(1) Henry M. Hansen, from Assistant Professor of Dairy Husbandry (County Agent Leader) to Assistant Professor of Dairy Husbandry (Associate Director of Agricultural Extension Service), salary $7080, effective April 1, 1954.

(2) George E. Whitham, from County Agricultural Agent, Windham County, to Assistant Professor of Agricultural Extension (County Agent Leader), salary $6360, effective July 1, 1954.

(3) W. Harrison Carter, from Head of Department of Economics to Dean of College of Arts and Sciences, salary $8290, effective at once.
4. THE BOARD VOTED to accept and place on file the following requests for leave of absence:

(1) Ethel M. Elliot, Assistant Professor of Nursing, sabbatic leave June 16, 1954 to September 15, 1954. To attend World Health Organization at Geneva, Switzerland.

(2) Tamlin K. Lindsay, Assistant Professor of Marketing, leave without pay 1954-55. Study for doctorate.

(3) Robert W. Stallman, extension of leave without pay for 1954-55. Fulbright Fellowship at University of Helsinki.

(4) G. Safford Torrey, Professor of Botany, leave with pay summer of 1954, one month to be considered regular vacation time. Attend Eighth International Botanical Congress in Paris.

5. THE BOARD VOTED to accept the following scholarships, financial aids, and gifts, and instructed the President to write appropriate letters of appreciation:

(1) $600 from The Connecticut Union of Telephone Workers, Inc. to establish a scholarship of $150 a year for four years.

(2) $100 Annual Scholarship from Nutmeg Hoo-Hoo Club.

(3) $300 from The Parent-Teacher Association of Connecticut to cover three scholarships for 1954-55.

(4) $200 from Junior League of Hartford to School of Social Work to establish scholarship.

(5) $250 from Miss Dorothy Stinson, Baltimore, to provide financial aid to Miss Barbara Clay.

(6) $100 from Home Economics Club of Waterbury to provide financial aid to Miss Aline Mattson.

(7) $200 from New England District of Kiwanis International, Inc. to provide financial aid to Miss Ruth M. McClellan.

(8) $500 from Mr. Solomon Schwartz, Brooklyn, N.Y., representing contribution to financial aid program.

(9) $20 from Mr. Francis Cole, Elmwood, to be offered as a prize in the window display contest being held in lobby of Pharmacy Building.

(10) $265.75 from Class of 1951, to be used for the purchase of art reproductions for Student Union Building.

(11) $200 from Greater Hartford Pan Hellenic Association to provide financial aid to Miss Carol Ann Crowley.

(12) $150 from Connecticut State Grange to establish scholarship for a Grange member.
6. THE BOARD VOTED to approve the following research projects to be carried on by the University staff and financed by the agency indicated:

   (1) $2000 from The Feeler Company, Stamford, to College of Pharmacy to cover renewal of research fellowship in connection with project on trichomonacidal preparations.

7. Report of Livestock Committee on livestock inventories and quotas. Members of the Committee were Messrs. Brock, Christensen, and Howe. Mr. Brock reported for the Committee.

   THE BOARD VOTED to accept the recommendations of the Special Livestock Committee. The report of the Committee is made a part of these minutes and the quotas contained in the report will stand until and unless changed by Board action.

8. Report of the Special Finance Committee of the Board of Trustees. The members of the Committee are Messrs. Brock, Belden, Watson, and Chairman Shippee ex officio.

   1) Sale of agricultural products.

      Chairman Brock reviewed for the Trustees the background and history of the present policy governing income from the sale of agricultural products produced as by-products of instruction and research in the College of Agriculture.

      THE BOARD VOTED to accept the report and make it a part of the minutes of this meeting.

      THE BOARD ALSO VOTED to instruct the University Comptroller to establish Revolving Fund accounts on behalf of the teaching and research programs of the College of Agriculture. The Revolving Fund income will be derived from the sale of agricultural products produced as by-products of instruction and research, but with the proviso that (a) there will be no change in the amount of income returned to the General Fund for the second year of the current biennium, and (b) that the full effect of the new policy will become effective as of July 1, 1955.

      The form of this action is intended to give full recognition to the University budget pattern for the current biennium and also to conform with University procedures in preparing the next subsequent biennial budget proposals.

      The Board's decision to authorize Revolving Fund accounts for by-products of teaching and research in Agriculture was based on the conviction that "incentives" are necessary to secure maximum income from the sale of by-products as over against minimum receipts from the sale of by-products. Evidence in the operations of the poultry testing plant and the University creamery, which were formerly financed by General Fund appropriations, indicates the wisdom of the policy. In the long run, both the General Fund of the State and the University budget will benefit.

   2) Mr. Brock, Chairman of the Special Finance Committee, reported to the Trustees regarding the insistence on the part of the State Auditors to transfer expenditures from General Fund appropriations to the "backs" of the students. The total of such transfers of indirect administrative, operating and administration costs could total in the neighborhood of $500,000 annually. A letter summarizing the
Continued

2) situation and prepared by the President on request by the Special Finance Committee is made a matter of record in these minutes.

The President and the University Comptroller discussed the matter with the Attorney General. The matter was later discussed for about four hours with the Auditors, and Budget Director Waie. Later it was discussed with Finance Commissioner Lynch and Deputy Finance Commissioner Conkling. The Attorney General, the Budget Director, and Finance Commissioner Lynch all made the observation that, in their judgment, the Auditors were going "too far" in this transfer of administrative, operating and maintenance costs onto the "backs" of the students.

It was the sense of the Trustees' meeting that each Trustee should study the letter prepared by the President outlining the situation. The Board decided not to take action until the Auditors have released their report on the University. However, it was the sense of the Trustees' meeting that the philosophy, functions, and objectives of a land-grant state university should be preserved.

3) Water tower and replacement of old water line.

A letter addressed to Commissioner Frank M. Lynch was presented to the Board. This letter is made a matter of record in these minutes.

After discussion, THE BOARD VOTED to approve the decision reached at the meeting attended by the President, Comptroller L. C. Riccio, Commissioner Lynch, Deputy Commissioner Conkling, and Budget Director Waie to the effect that "the Public Works Department be requested" to (1) secure a base bid on the replacement of the old water line from existing wells to the existing water tanks, and (2) secure bids on an additive alternate providing for a million gallon water tank. This plan was approved since the appropriation of $180,000 authorized by Special Act 415 of the 1953 General Assembly is $66,620 below the estimated cost prepared by the Public Works Department for the additional water tank and new water line.

4) Construction of faculty housing.

A letter addressed to Finance Commissioner Frank M. Lynch is made a matter of record in these minutes. The subject matter of the letter was discussed. THE BOARD VOTED to make available $35,000 from 6.4., Self-Supporting Activities Fund, to Project B/I-D-184, Project Account 8.587.

The Public Works Department has estimated faculty housing authorized by the 1953 session of the General Assembly will cost $35,000 more than the million dollars appropriated.

5) The Trustees were advised that the property of Mrs. Bertha Esten (widow of Professor W. M. Esten) is up for sale. This property is the first residential property in the faculty development known as Willowbrook. The Esten property was in existence prior to the development of Willowbrook and prior to the deeds for all
6. Continued

5) other Willowbrook property which contain a reversion clause providing control over resale of residences in the area.

It was the sense of the meeting that the Isten property should be acquired by the University, if possible, since it is located in the heart of the campus. It was felt that the property should not be acquired by undesirable tenants. THE BOARD VOTED to instruct the University Comptroller to secure an appraisal of this property and to transmit to the Governor a report of the appraisal and a request for his approval to purchase the property out of University Revolving Funds, 6.4, Rental Properties.

In accordance with Sec. 99 of the General Statutes, Revision of 1949, only the Governor can approve the purchase or sale of land for State institutions when the legislature is not in session.

6) The Trustees were advised of a proposed contract between the University of the Philippines and the University of Connecticut under the aegis of F. O. A. (Foreign Operations Administration).

It was the sense of the discussion that the University of Connecticut should, wherever possible, assist the government of the United States in carrying on the administration of its world responsibilities.

After considerable discussion, THE BOARD VOTED to approve the proposed contract between the University of the Philippines and the University of Connecticut under the auspices of F. O. A. providing for the establishment of a labor-management training center at the University of the Philippines providing (a) the Attorney General of the State of Connecticut approves the form and the conditions of the contract, (b) the Finance Department of the State (including the State Personnel Department) will approve the financial and personnel arrangements required in the contract, and (c) that an advisory committee, not to exceed five members to be appointed by the University of Connecticut, can be made a part of the contractual arrangements.

9. Installation of fire hydrants.

The following letter addressed to the President by Comptroller Riccio was presented to the Board:

"March 17, 1954

"To President Jorgensen

"From L. C. Riccio

"I have met with Howard Reynolds in connection with the installation of fire hydrants which I discussed with you recently. In our discussion I informed him that you and I had discussed the problem at
great length. I explained to Mr. Reynolds that, in my opinion, the installation of fire hydrants along the North Eagleville Road area, and paid for by the townspeople, would obligate the University to provide water for fire fighting purposes. The installation of these hydrants, in my opinion, would encourage the townspeople to believe that the University could provide this same service in other areas, then if such service were not provided relationships between the University and the townspeople would not be improved.

"Mr. Reynolds is aware of the problems that may develop if the University should agree to the installation of hydrants along the North Eagleville Road, even though such installation is paid for by the townspeople. The installation of these hydrants, which would be paid for by the townspeople, would indicate to the townspeople that they had a right to expect this service. I am sure that the University has no authority to take on such a responsibility.

"It was pointed out to Mr. Reynolds that in cases of emergency, such as a large fire in the University community which could not be properly handled by the Mansfield Fire Department, the University was ready to assist the town in allowing a University fire truck to give assistance so long as the University was properly protected. If it was felt that the University might be endangered in giving this service, the University naturally could not give the assistance required, and the town would have to depend on other fire departments in surrounding areas.

"Mr. Reynolds feels that the need for fire hydrants is urgent and that the matter should be reviewed by the Board of Trustees and that probably permissive legislation should be obtained to make it possible for the University to provide water to the town for fire fighting purposes.

"As you know, we are now in the process of acquiring a new water tower and a new water line. It appears that it may be possible to get the water tower to provide the University with a sufficient supply of water to meet its own needs, including operations and fire protection needs. I am not at all sure whether the University can obtain a new water line to the towers which is now required.

"It is my opinion that this problem should be presented to the Board for review and determination of policy. At present the University has authority to provide water in accordance with Section 2 of Special Act 315 of the January 1941 session, which reads as follows:

'The Board of trustees is authorized to permit connections to the university water and waste disposal systems under conditions imposed by the board of trustees and for compensation; such connections to be discontinued when facilities for water and waste disposal are provided by the town of Mansfield.'
9. Continued

"Upon reviewing this problem, the Attorney General's office stated as follows:

...the question of permitting the connection is primarily one of policy for determination by the Board of Trustees. One factor to be considered is also whether the installation of the two fire hydrants in question would impose a burden upon the University's water system."

"In addition, I feel that the Board should consider the greater problem imposed on the University if these two hydrants are installed; the greater problem of public relations with the town and its obligation to the townspeople in general if these two hydrants are installed."

After considerable discussion, THE BOARD VOTED to approve the installation of not to exceed two fire hydrants and the necessary installation of water lines to the existing University water lines, with the understanding that (1) the total cost of installing the two hydrants and the additional lines will be borne entirely by the town of Mansfield, (2) that the two new water hydrants and new lines will be used only for fire emergencies, and (3) that the connections to University lines will be temporary, in accordance with the policy of the Board of Trustees that water service will be provided only until such time as the town of Mansfield provides its own water service.

10. Resolution adopted by the University Senate.

The President presented the following resolution from the University Senate:

"RESOLVED (1) that it is the sense of the Senate that the University's interests would be better served if the successful Instructor who has important scholarly objectives that could be met through a sabbatical leave were eligible for such leave even though half of his six years continuous service has not been above the level of Instructor.

RESOLVED (2) that the Board of Trustees be respectfully requested to modify Rule No. 4(b) on page No. 35 of the Laws and By-Laws to permit this change."

THE BOARD VOTED to accept the recommendation contained in the above resolution.

11. The President presented to the Board of Trustees a communication from Dr. Neely Tuner, Assistant Director of the Connecticut Agricultural Experiment Station, in which he called attention to the fact that Mr. A. Ward Spaulding (of Suffield, Connecticut) term expires July 1, 1954. Mr. Spaulding serves on the New Haven Experiment Station Board as an appointee of the University Board
11. Continued

of Trustees.

THE BOARD VOTED to reappoint Mr. A. Ward Spaulding to the Board of Control of the Connecticut Agricultural Experiment Station, the new term to be effective as of July 1, 1954 for three years.


The President presented to the Trustees a communication from the Student Senate to which was attached a recommended policy for the operation of a Fort Trumbull Loan Fund in the amount of approximately $7200. The Trustees expressed pleasure at the interest shown by the students in the matter of establishing a "workable loan fund."

THE BOARD VOTED unanimously to approve the recommended policy including the changing of the word "approval" in Article I to read "recommendations."

13. The President advised the Trustees of some misunderstanding which has arisen recently regarding the use of Union Building facilities and the University's use of church or religious facilities in Storrs. A letter recently released by the President in an attempt to eliminate misunderstandings is made a matter of record in these minutes.

14. The President discussed with the Trustees a brief interim report by a special joint committee of Trustees and faculty to plan for securing scholarship funds. After some discussion, THE BOARD VOTED to approve the employment of a full-time person to head up a scholarship fund raising program, this appointment to be for the next fiscal year with the understanding that the matter will be reviewed before the end of this period.

15. The President commented briefly on a report prepared on April 9, 1954 on admissions for September of 1954. The total number of applications received as of April 9, 1954 was 3968 which is 523 higher than a year ago on the same date. No applications are processed until all high school or preparatory school transcripts are received covering seven semesters of secondary school work. Since the eighth semester began (approximately mid-January), 1286 admission letters have been mailed out for admission to the main campus, 62 for admission to the Hartford Branch, 58 for admission to the Waterbury Branch, 2 for admission to the Stamford Branch, and 57 admissions to advanced standing as transfer students. A total of 880 students receiving admission letters have already paid fees. Note - the number of new students to be admitted in September of 1954 will be approximately 2000. This number cannot be firmly determined at this point since the number admitted "to residence" will depend on the number of new students admitted as commuting students.

16. The President reported briefly on matters of

(a) admission requirements
(b) student mortality
(c) free class attendance, and
16. Continued

(d) counseling

Individual Trustees have for some time received numerous letters expressing concern over these matters. The Trustees have frequently expressed concern over the public relations aspects of these matters.

The President then discussed the subject matter of a letter which is made a matter of record in these minutes. This letter was an attempt to summarize some aspects of the several points which have come to the attention of the administration and of the Trustees.

THE BOARD VOTED to request the President to urge appropriate University administrative personnel and faculty groups to consider seriously the items underscored in this communication and, further, to request a reconsideration of action which has already been taken.

17. INFORMATION

1) The Board was advised of the fact that the President of the University was a recipient of an annual award made by the National Conference of Christians and Jews on February 24, 1954.

2) Copies of four books recently written by members of the University faculty were placed on the Trustees' table as items of information. They were as follows:

   Student Teaching in the Secondary School, by William T. Gruhn

   Personnel Problems of School Administrators, by Clarence A. Weber

   Measurement and Evaluation in the Elementary School, by H. A. Greene, A. N. Jorgensen, and J. R. Gerberich

   Measurement and Evaluation in the Secondary School, by H. A. Greene, A. N. Jorgensen, and J. R. Gerberich

3) The Trustees were advised that the President of the University, who has been a member of the National Commission on Accrediting from the date of its establishment, was persuaded to accept membership on the Executive Committee of Five, and also to accept appointment as Vice President for the ensuing year.


5) The President reported on the state policy on "car pools" for state agencies. The new state policy requires use of "pool" cars by all state employees who travel in excess of 6000 miles per year. Many staff members in the Agricultural Extension Service travel more than 6000 miles per year. Comptroller Riccio and Dean Young prepared a report for the State Commissioner of Finance indicating that it would require a minimum of twenty additional
17. Continued

5) cars to establish a University pool to meet the new state mileage policy. The University has no funds for the purchase of such cars nor are funds available to the State Finance Department. The University was, therefore, advised to continue on the present plan of operation with the hope that from time to time, a car can be added to the University pool.

6) The President distributed copies of (a) directive to deans, directors, and department heads to serve as a guide in the preparation of the operating budget for the fiscal year 1954-55, and (b) directive to deans, directors, and department heads to serve as a guide in the preparation of biennial budget requests for the biennium 1955-57.

The President urged that the Trustees read the "Report of Progress - Seventy-second Year - University of Connecticut" prepared in accordance with law and filed with the Governor's Office in September, 1953.

The President called attention to the fact that the directives for the preparation of the budgets referred to above are in line with and consistent with all policies and decisions previously made by the Trustees.

18. The Trustees took from the table the report of the student-faculty committee appointed to study the advisability of establishing a Board of Publications. This report was received too late for thorough discussion at the meeting on March 17, 1954. Since the meeting on March 17, the President has received communications from several students which seem to reflect considerable indecision on their part. The President suggested to the Trustees that the proposal recommended in the report of the student-faculty committee would "probably serve no useful purpose." Because of the indecision on the part of several students who considered the matter as members of the student-faculty study group and because of other matters which have been obscured in the expressed indecision of the several students, the proposed organization would be ineffective.

After considerable discussion, THE BOARD VOTED as follows:

"The Board of Trustees has received and studied a report and recommendation of a student-faculty committee appointed to survey the need for and advisability of establishing a Board of Publications.

"We do not find the recommendation acceptable because we feel that, as outlined, the proposed Publications Board would be ineffective without a clearer definition of its purposes, authority, and operation.

"The Board of Trustees is concerned with the indecision of the students who have taken part in the considerations of this matter."
18. Continued

"The Board of Trustees subscribes fully to the independence and freedom of student publications consistent with responsibility to all students, the University, and the State.

"We wish to express our sincere appreciation to the committee for their efforts in this matter."

19. The President presented to the Trustees a letter received on April 14, 1954 from Earl F. Capuano, President of the Associated Student Government, advising him of the results of a student referendum mailed on January 11, 1954 on the question "Are you in favor of increasing the student activities fee to $14.00 per year, it being understood that $10.00 shall be allocated to the Associated Student Government and $4.00 to the Student Union?"

This matter came to the attention of the President too late to be included on the agenda for the Trustees. In Mr. Capuano's letter he advised that "Under separate cover a report composed of two parts ... will be submitted." This material was also received too late for inclusion on the agenda.

THE BOARD VOTED to make note of the fact that the communication was presented to the Board of Trustees and requested the President to secure from Mr. Capuano copies of the report referred to so they may be made available to individual Trustees for study and consideration before the matter is considered by the entire Board at a later meeting.

20. Dean Young of the College of Agriculture addressed a communication to the President regarding the necessity for acquiring new locations for the University's program in pomology and research in small fruits. A copy of Dean Young's letter is made a matter of record in these minutes.

After considerable discussion, THE BOARD VOTED to instruct the University Comptroller to secure appraisals of the two plots of land referred to in Dean Young's letter or substitute plots if, in the meantime, they should come to the attention of Dean Young as available and suitable.

IT WAS FURTHER VOTED that such appraisals as are received should be forwarded to the Governor with the request for his approval for the purchase of this land and in the manner as suggested in Dean Young's letter.

21. The Trustees were urged to plan to attend Commencement exercises scheduled for 2:30 P.M., Sunday, June 13. Trustees and wives or husbands will be invited to a buffet lunch in the Student Union Building at 11:45 A.M. prior to the exercises.

Respectfully submitted,

A. N. Jorgensen

Per J. Ray Ryan,
Secretary